Virginia Eviction Reduction Pilot (VERP) Program Guidelines and Application Instructions 2020





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Application Due: January 8, 2021

How to Apply Webinars: December 9th 2:00 p.m. and 17th 9:30 a.m. (Mandatory)



Purpose

Governor Northam and the Virginia General Assembly have made reducing evictions a policy priority for the Commonwealth of Virginia. Governor Northam signed Executive Order 25 in November 2018 which made reducing the rate of evictions a housing priority for state agencies. Recognizing the benefits of eviction reduction efforts, the General Assembly passed, and the Governor signed a budget during the 2020 Special Session, allocating \$3.3 million to implement the Virginia Eviction Reduction Pilot (VERP). The Virginia Department of Housing and Community Development (DHCD) was directed to design and implement the pilot.

The purpose of this pilot program is to create a local/regional coordinated systems approach to effectively prevent evictions. When evictions cannot be prevented, the system must also include how to divert evictions once the household has received an unlawful detainer. The systems approach will include creating a collective impact model where organizations that serve as a safety-net within the community collaborate to ensure households have early access to resources to stabilize their housing situations.

For the purposes of this pilot, eviction *prevention* services are provided to households *before* they are issued unlawful detainers when courts get involved. Prevention services generally involve short-term financial assistance along with case management to ensure the household is connected to needed resources that stabilize the housing situation.

Eviction *diversion* services are provided after households are issued unlawful detainers and usually involve assisting with the negotiation process between landlords and tenants in outlining the terms of payment plans to address past due rent and fees. Typically, the further along in the eviction process a household gets, the further in debt the household becomes. Therefore, the primary focus of this pilot is to demonstrate what assistance and services are most beneficial to prevent a household from going to court as well as the timing of the provision of assistance.

Background

Evictions are involuntary residential moves initiated by the property owners or managers. These are due to the nonpayment of rent, lease violations, the end of lease term, other issues between the landlord and the tenant, or a change in property use. Relative to the rest of the country, Virginia has a high rate of evictions per capita.

Evictions result in housing instability with negative impacts on overall financial well-being for a household, educational outcomes for individuals, and community health, making it essential that Virginia find a solution to reduce its overall rate of evictions.

In 2016, Matthew Desmond, a professor of sociology at Princeton University, released his examination of eviction in America in his book, *Evicted: Poverty and Profit in the American City.* His work with the Eviction Lab to collect and analyze national eviction data dating back to 2000 identified areas of the country with the highest eviction rates. Many large cities with the highest eviction rates are located in the Southeast. Five out of the top ten evicting cities in America are located in Virginia: Richmond, Hampton, Newport News, Norfolk and Chesapeake. Petersburg has the second highest eviction rate for a mid-sized city. Localities in Virginia with higher eviction rates tend to have a higher percentage of rental units and more cost burdened renters.

In 2020, Virginia and the rest of the country face high levels of housing insecurity due to the COVID pandemic. Virginia has responded to this crisis, in part, by providing rent and mortgage assistance through the Virginia Rent and Mortgage Relief Program (RMRP). Localities have also utilized federal and local funds to create their own rent relief efforts administered locally and focused on pandemic response. While RMRP and local efforts seek to address housing insecurity due to the COVID pandemic, the goal of this pilot is to address systemic issues impacting housing insecurity and rate of evictions in Virginia.

Funding Level

The Virginia Eviction Reduction Pilot (VERP) has been allocated \$3.3 million, which includes \$300,000 for DHCD staffing to implement eviction prevention and diversion efforts. DHCD will award the full \$3 million in grant funds available for a February 1, 2021 – December 31, 2021 contract period to provide direct prevention and diversion assistance through local grantees selected through a competitive application process. DHCD anticipates providing grants for up to 7 grantees with a possible second year renewal. DHCD reserves the right to adjust funding level and grant period based on availability of funds.

Geographic Targeting

The VERP is available <u>statewide</u> through a competitive application process. Applicants proposing to serve one or more of the following Virginia localities will be given a scoring preference because of their high eviction rates and/or their inclusion in the <u>General</u> Assembly created pilot diversion program:

- Danville
- Hampton
- Norfolk
- Petersburg
- Richmond
- Chesapeake

Newport News

DHCD will fund only one grantee per locality. Local pilot activities must be coordinated with all local eviction prevention and diversion efforts. Applications not coordinated with other local efforts are ineligible.

Applicants are encouraged to apply in partnership with the key eviction prevention and diversion efforts in their locality and to share grant resources to achieve pilot outcomes. Grantees may serve multiple localities. Any partnerships or collaborations must be reflected in a memorandum of understanding (MOU) or agreement to be submitted for DHCD approval.

Type of Assistance

Pilot funds are grants to local organizations selected through a competitive application process. DHCD provides funds issued through contracts on a reimbursement basis with a possible second year renewal based on the availability of funds and grantee performance.

Local Match

This program does not require a match, however applications that include local match contributions (both in-kind and cash match) will be given a scoring preference per the state budget directive. Local COVID or other emergency resources do not count toward a local match commitment.

Applicants Eligibility

Applicants must be a nonprofit or unit of local government with a proven history of meeting the needs of lower-income households through the provision of financial assistance and housing support programs and with the existing capacity to successfully implement the pilot program. Please note that institutions of higher education may apply in collaboration with a local nonprofit or unit of local government.

Applicants with outstanding audit findings, IRS findings, DHCD monitoring findings or other compliance issues will not be considered for the pilot. Please note that although DHCD will work with all interested parties, where appropriate, to resolve findings and compliance issues, it will be the responsibility of the applicant to assure good standing.

All applicants must be registered in DHCD's Centralized Application and Management System (CAMS) and are required to submit one of the following financial documents: Financial Statement; Reviewed Financial Statement prepared by an independent Certified Public Accountant (CPA); Audited Financial Statement prepared by an

independent CPA; or, an OMB A-133 Audit (Single Audit) prepared by an independent CPA. See the table below to determine which document your organization is required to submit.

The threshold requirements outlined below are the minimal standards required by DHCD. All organizations funded by DHCD are encouraged to undertake the highest level of financial management review to ensure practices and procedures are fully examined and evaluated.

Threshold Requirement	Document
Total annual expenditures ≤ \$100,000, regardless of source	Financial Statement prepared by organization (does not require preparation by a CPA)
Total annual expenditure between \$100,001 and \$300,000, regardless of source	Reviewed Financial Statement prepared by an Independent Certified Public Accountant (CPA)
Total annual expenditures > \$300,000, regardless of source	Audited Financial Statement prepared by an Independent CPA
Federal expenditures ≥ \$750,000	2 CFR 200 Subpart F Audit - prepared by an Independent CPA

Entities shall file the required financial document in the Centralized Application and Management System (CAMS) within nine (9) months after the end of their fiscal year or 30 days after it has been accepted (Reviewed Financial Statement, Audited Financial Statement, and OMB A-133 Audit only) - whichever comes first.

The full DHCD Audit Policy, including an explanation of the specific document requirements, can be found online at https://www.dhcd.virginia.gov/sites/default/files/Docx/audit-policy/dhcd-financial-statement-audit-policy-2019.pdf.

Subgrantees are allowable with VERP. Any applicable agreements or Memoranda of Understanding (MOUs) must be submitted with the application for this pilot and are subject to DHCD approval.

DHCD will contract with the grantee only. Grantees are held fully responsible for all reporting, submission of remittances, and maintaining all source documentation and program records. Grantees must monitor subgrantee program compliance, and all state and federal requirements.

At least one representative of the organization must attend one of two "How to Apply" webinars in order to be considered minimally eligible to apply for VERP.

Pilot Program Design

The goal of VERP is to support local efforts to meet the specific needs of households that are experiencing housing instability and are at-risk of being evicted.

Grantees must include individuals with lived experience in the design and decision-making process, adopt a tool for targeting assistance, and development policies and procedures to be approved by DHCD.

Evictions and housing instability have disproportionately impacted households of color. Pilot programs must be designed to address racial equity.

Lived Experience

All programs must provide opportunity for an individual with lived experience (previously evicted or experienced housing instability) to be involved in the development, implementation, and evaluation of the local VERP project and any input must be implemented to the extent that it is appropriate for the program and feasible within statutory and regulatory guidelines.

Targeted Assistance

DHCD requires grantees to adopt an assessment tool designed to identify those households most at risk of housing instability and to have clear policies and procedures that specify household eligibility and program approach including type and amount of assistance based on assessment scores.

Assessment criteria should include factors such as:

- Household headed by a person of color
- Single female head of household
- Number of recent moves within the past 12 months
- Age of the head of household and presence of children
- Involvement of child services or foster care
- Non-leaseholder status
- Domestic violence
- Frequency of law enforcement involvement at the unit
- Tenants living in large multi-family properties
- Housing cost burden

Policies and procedures must be approved by DHCD.

Eligible Activities

All payments must be made to third parties, not the program participant.

Eligible VERP expenses include:

- Housing Financial Assistance
- Stabilization Support Services
- Case Management and Supportive Services
- Administrative Costs

Housing Financial Assistance

Funds may be used to prevent or divert program participant households from experiencing eviction. Eligible expenses include:

- Short-term (up to six months) rent assistance
- Ongoing rent contributions
- Rent and utility arrears
- Security deposits, moving expenses, application fees
- Utilities assistance

Stabilization Support Service

Funds may be used to help households achieve a greater level of housing security. Eligible expenses include:

- Work supports (i.e. training costs; transportation assistance bus tokens, ride sharing, auto repair; childcare costs)
- Legal services

Case Management

Funds may be used for staffing expenses related to the provision of case management and other supportive services to meet the needs of program participant households. Eligible costs include:

- Case management
- Housing counseling
- Landlord outreach and negotiation

Administrative Costs

Administrative costs may include accounting for the use of grant funds, preparing reports for submission to DHCD, obtaining program audits, data collection and reporting, similar costs related to administering the grant after the award, and

associated staff salaries. Administrative costs also include staff training for program and case management

VERP funding must be coordinated with other available funding sources. Funds may not be used to replace mainstream resources. There is a statewide funding source for rental assistance, the Virginia RMRP that specifically addresses housing insecurity due to the COVID pandemic. VERP funds must be coordinated with RMRP. The grantee shall not duplicate assistance. Grantees should not use pilot resources where other resources are available, i.e. if there is an eviction diversion program currently in the community, grantees should not develop another eviction diversion program, but can strengthen that component of local delivery efforts and assist in funding that type of program in conjunction with eviction prevention effort.

Grantee must coordinate with any local court-based eviction diversion program. Local advisory committees are expected to coordinate resources, problem solve system level issues, and address other challenges related to the prevention and diversion of evictions. Grantees and their Local VERP Advisory Committee will work with DHCD to conduct focus groups with landlord and tenant stakeholders to receive input on determining what components the local eviction prevention system should include.

Grantees that own housing units must not use pilot funds for rental assistance in any units owned by the grantee or a subsidiary. Grantees must consult with DHCD for how best to address the needs of tenants living in any grantee owned units.

Local VERP Advisory Committee

Each grantee is required to have significant local coordination through a local advisory committee that will be established by the grantee for the purpose of this program and must include representatives from the following:

- Local CoC
- Workforce Development
- Local DSS
- Legal Aid
- Representative of Public Housing Authority
- Representative of Associations representing landlords such as Realtors and Apartment Management Associations
- Housing Counseling Agency/Program
- Conflict Resolution (Alternate Dispute Resolution)
- Person with lived experience of eviction or housing insecurity

- Organizations representing communities of color
- Tenant advocacy groups (if present in the community)
- Centers for Independent Living (CILs)

Outreach and Engagement

Each grantee will work with its Local VERP Advisory Committee to develop an Outreach and Engagement Plan to ensure households at higher risk of eviction are made aware of the VERP Pilot. Each grantee must ensure information about its services provided through the pilot are included in 2-1-1 VIRGINIA's database of resources.

Data Collection

Virginia lacks a statewide, real-time understanding of evictions across the commonwealth. Access to statewide eviction data is important for understanding current eviction trends and measuring the impact of an eviction prevention and diversion program. Grantees will work closely with DHCD to develop and implement a local or regional process to collect eviction data.

VERP Evaluation

Prior to implementing VERP services, the grantee will work with DHCD to create a pilot evaluation tool and process that assesses the impact of the grantee's program and the overall effectiveness of the pilot.

Application Process

Applications will be accepted on or before January 8, 2021. All applications must be submitted to DHCD through the online application and project management system called <u>CAMS</u> (Centralized Application and Management System). Please allow for up to two business days for responses to any CAMS help desk request. Applications must be submitted in CAMS on or before 11:59 PM, January 8, 2021.

All applications received by the deadline will be reviewed by a DHCD panel and scored based on the local need (40 points), program approach (30 points), and grantee capacity (30 points). Applications must score at least 60 points to be considered for funding.

Pilot Application Evaluation Criteria		
Criteria	Scoring Elements	Max. Points
Need	Pre-pandemic rate of evictions; targeted localities (see page 3)	40
Approach	Assessment tool; equity measures; inclusions of person with lived experience; policies and procedures; Advisory committee; best practices; local collaboration; pilot components; local match	
Capacity	Experience serving low-income households and providing financial assistance	30
TOTAL -must score at least 60 points.		100

Please note that DHCD technical assistance is limited to normal business hours.

Application Submission

VERP applications must be submitted through DHCD's <u>Centralized Application and Management System</u> (CAMS). Applicants should carefully follow all instructions for submission. Applications submitted with incorrect or missing information will be reviewed "as is."

An applicant organization must have a registered CAMS organizational profile in order to apply for pilot funding. Once an organization has an approved profile, individual users may be given access to CAMS by the organization's profile manager.

Applicants may submit applications at any time prior to the deadline. DHCD will only review applications submitted in CAMS prior to the established deadline.

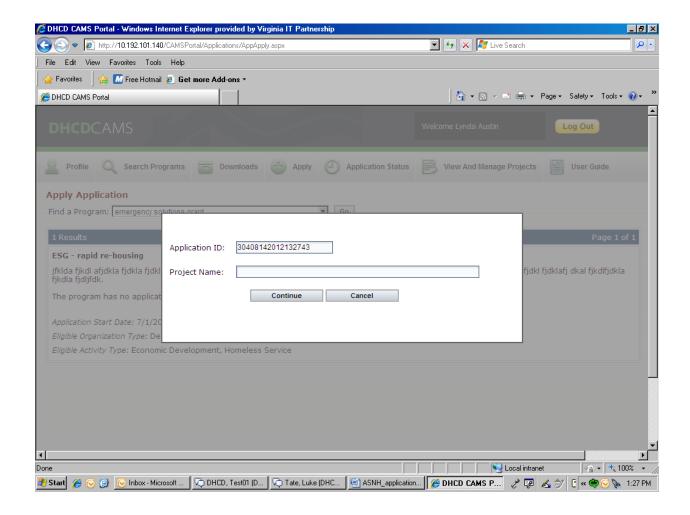
CAMS will send the applicant an email notification when an application has been submitted and received.

All work in CAMS should be frequently saved. Please note that Chrome is the recommended browser.

Project Information

The applicant must login to CAMS and select the VERP application and apply. When the applicant clicks on <u>Apply</u> the system will ask for a <u>Project Name</u>. Please be careful to enter a project name that will help DHCD identify your project. Once the applicant hits

<u>Continue</u> the project name cannot be edited. At this point CAMS will give the application a system-generated <u>Application ID</u> number.



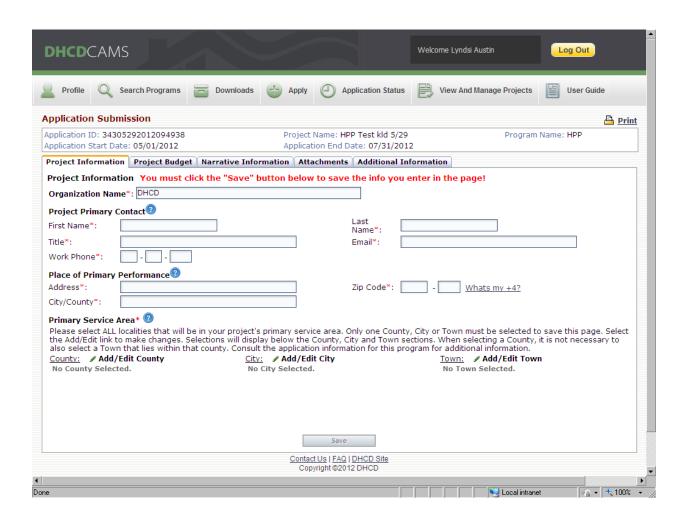
Select <u>Continue</u> and CAMS will take the applicant to the <u>Project Information</u> tab. On the project information tab the <u>Organization Name</u> will be pre-populated based on the organization's profile. Please note, any errors or needed updates to the organizational profile must be made by the individual who is set up as a profile manager for your organization.

On the project information tab the applicant must enter the <u>Project Primary Contact</u> information. This is the name of the individual DHCD should contact with questions about the project and their contact information.

<u>Place of Primary Performance</u> is where that project (main office or service location) will be located and the <u>Primary Service Area</u> is the locality (ies) (one or more) that the project is intended to target.

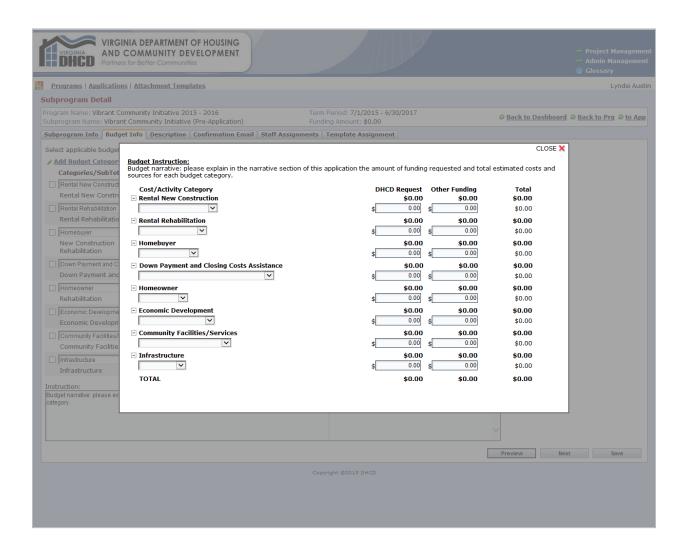
Please note that at this point the page will display a 'Print' option at the top right-hand corner. The 'Print' function will produce a PDF that can be printed or saved. This will have any information that you have entered and saved in the application.

Tip: To print an application that will display all the questions simply go into the "Narrative Information" tab and enter NA into each text box. This will allow you to have a copy of the application including all the narrative questions to work from outside of CAMS.



Project Budget

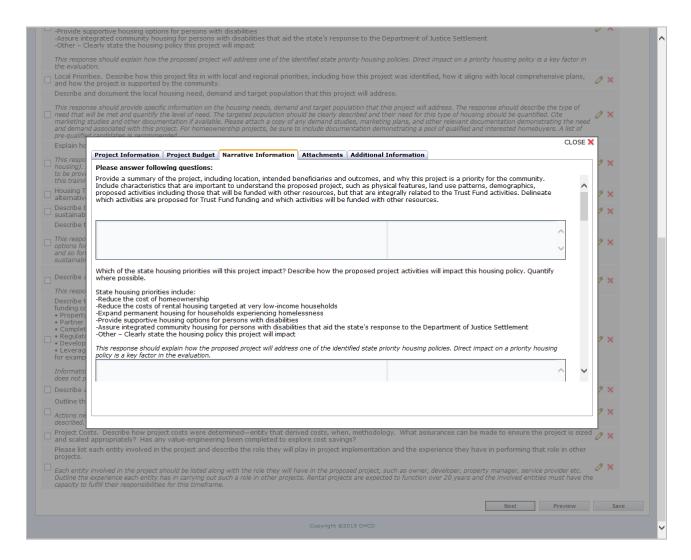
The next tab <u>Project Budget</u> requires some basic budget information. Please note for VCI this information corresponds to the requested amount and activity type. Please enter the amount of requested pilot funds in the <u>DHCD Request</u> box and the match amount in the <u>Other Funding</u> text box.



Narrative Information

The applicant will then go to the narrative questions. Please note there are size limits to the text boxes. DHCD suggests that applicants work in Word and copy and paste into the CAMS text boxes. Word allows an applicant to spell check and check the size of the text prior to copying and saving in the text box. Once the narrative information is complete applicants should print the questions by clicking the Print tab at the top of the page and review them for completeness and accuracy. The applicant is able to edit this information up until the time the application is submitted for review.

Please note that the CAMS text box in this section will only accommodate text responses. Graphic, tables, charts **should not** be pasted into the narrative section; instead, include the information in a separate attachment. The applicant may use the CAMS attachment section to provide any additional information not accommodated in the narrative text boxes.



Specific narrative questions and instructions are as follows:

- 1. Tell us about the eviction rates and local needs for the locality(ies) that your proposed program would serve.
- 2. Describe your organization's approach to reducing evictions and improving housing stability.
- 3. Tell us about how you will target these resources. Please include information about any assessment tool and/or factors that you will be using.
- 4. Tell us about how you will provide outreach, in general, and to households of color and how you will assure equitable access to these resources.
- 5. Tell us about the case management and supportive services your program will provide.
- 6. Please describe the composition of the Local VERP Advisory Committee and the role it will play in the program.
- 7. Tell us about your organization's experience with preventing evictions, providing housing and financial assistance and services to low-income households.
- 8. Please describe you organization's capacity to implement this pilot program.

- 9. Please describe the pilot program's management team.
- 10. Tell us about how your organization coordinates with other organizations to meet the needs of clients.
- 11. Tell us how you plan to measure the effectiveness of this program.

Attachments

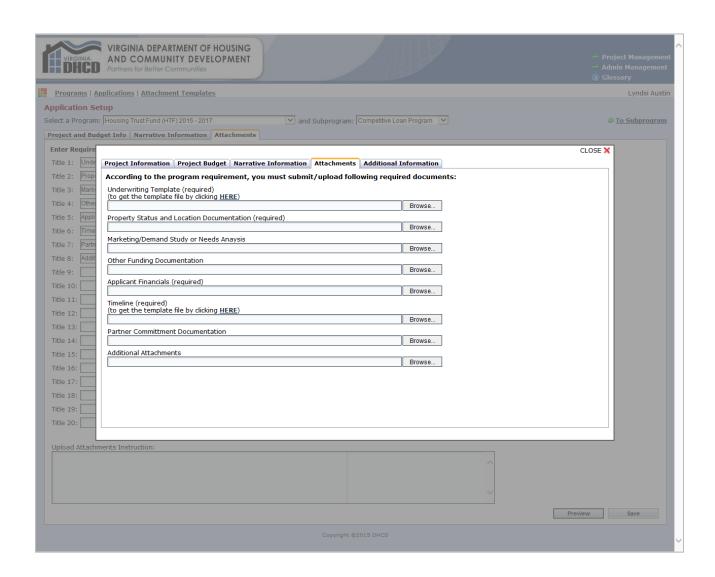
There are a number of attachments required for the application. All attachments are listed on the attachment tab.

Please see the **CAMS User Guide** for more detailed instructions (file types and size limits).

Required application attachments include the following:

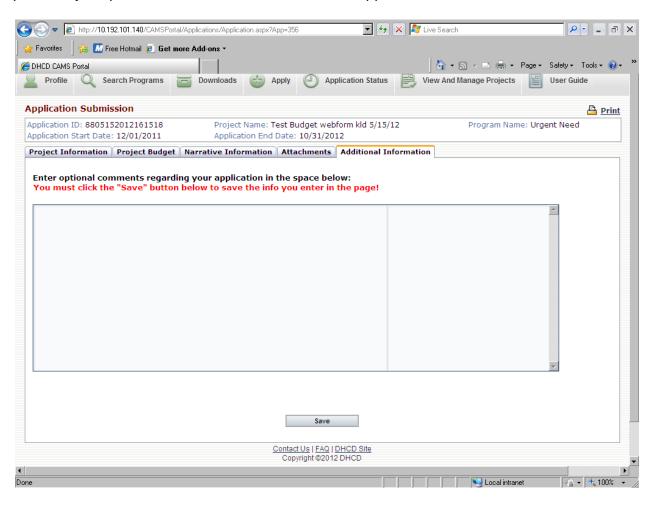
Application Attachments		
Name of Attachment	Requirement	
Implementation Timeline	A timeline from award date to full implementation	
Policies and Procedure	If not finalized, please provide draft.	
Assessment Tool	If not finalized, please provide draft.	
Any MOUs, or Related Agreements	Attach all applicable to the pilot	
Match Documentation	Board-approved match documentation required.	
Advisory Committee	Please attach a list of members including (name and who they represent)	
0 1 1011		
Optional Attachments	Applicant additional attachments	

In some cases, CAMS will provide for only one attachment, such as <u>Other Funding Documentation</u>. This will require that the applicant save multiple sources of documentation as one document/file to upload.



Additional Information

The <u>Additional Information</u> tab allows the applicant to provide additional information not previously requested in the other sections of the application.



Application Status

Applicants may allow multiple users to edit and review application materials. Please note that applicants are fully responsible for controlling security access to CAMS when the application is submitted to DHCD.

Once the applicant begins work on the application CAMS will save the application as Incomplete. The applicant may return repeatedly to CAMS to work on this application. Please be sure all work on the application is saved in CAMS. The application will remain as an incomplete application until the applicant chooses to submit the application. Once the application is submitted the status will change from Incomplete to Pending.

DHCD Review Process

Applicants with unresolved findings from previous DHCD monitoring, audit findings or other compliance issues will not be eligible for a funding commitment.

DHCD will conduct reviews of all applications submitted by eligible applicants through CAMS.